

## Message Text

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ACTION ARA-10

INFO OCT-01 ISO-00 ARAE-00 CIAE-00 DODE-00 PM-04 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-02 PRS-01 SP-02 SS-15

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P R 251230Z JAN 77

FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC PRIORITY 9760

INFO AMEMBASSY BONN

AMCONSUL RIO DE JANEIRO

AMCONSUL SAO PAULO

UNCLAS BRASILIA 0652

E.O. 11652: N/A

TAGS: PFOR, BR

SUBJECT: BRAZILIAN REACTION TO MONDALE TRIP AND PRESIDENT'S INAUGURAL ADDRESS

REF: BRASILIA 0612 (NOTAL)

1. SUMMARY. JORNAL DO BRASIL JANUARY 24 HEADLINED AP SPECULATIVE ANALYSIS NOTING THAT MONDALE DISCUSSIONS WITH FRG LEADERSHIP RE NON-PROLIFERATION WILL LEAD TO NEW COURSE IN USG-GOB RELATIONS. ARTICLE ALLEGES FAILURE OF USG AND GOB TO CONSULT FIRST MEANS THAT U.S. HAS "FROZEN" BILATERALS CONSULTATIVE LINK FORGED BY KISSINGER AND SILVEIRA LAST FEBRUARY. IN CONTRAST, FOLHA DE SAO PAULO HEADLINES FRG DENIAL THAT FRG-GOB ACCORD IS ON MONDALE-SCHMIDT AGENDA. IN FURTHER REACTION TO PRESIDENT'S INAUGURAL ADDRESS, FOREIGN MINISTER SILVEIRA HAS CLAIMED NEXT STEP IN USG-GOB CONSULTATIVE PROCESS IS UP TO USG, AND THAT HE HAS NO INDICATION FROM SECRETARY VANCE REGARDING BILATERAL AS SCHEDULED MOU FOR BRASILIA IN MARCH. ON POSITIVE SIDE SILVEIRA AGAIN COMPLIMENTED PRESIDENT'S VIEWS ON NUCLEAR ARMS LIMITATION, AND FOUND POSITIVE PER-UNCLASSIFIED

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SPECTIVE ON NORTH-SOUTH CONFRONTATION IN PRESIDENT'S WORDS ON HUMAN RIGHTS. END SUMMARY.

2. JANUARY 24 JORNAL DO BRASIL, HEADLINING "MONDALE VISIT IGNORES SILVEIRA-KISSINGER AGREEMENT," REPORTED EXTENSIVELY ON AP NEWS ANALYSIS BY ARY MOLEON, ALLEGEDLY BASED ON USG SOURCES, WHICH CLAIMED PRESIDENT CARTER HAS "FROZEN" THE KISSINGER-

SILVEIRA MEMORANDUM OF UNDERSTANDING (MOU) SIGNED LAST FEBRUARY BY SENDING VP MONDALE TO FRG TO SEEK RENOGOTIATION OF THE FRG-GOB NUCLEAR ACCORD. JORNAL ADDED THAT MOU WAS PUT ASIDE MOMENT VICE PRESIDENT LEFT FOR EUROPE WITH NUCLEAR PROLIFERATION ON HIS AGENDA. ARTICLE ALLEGED THAT MONDALE'S MISSION WAS A "SUMMARY" ACTION WHICH ELIMINATED ANY IDEA OF CONSULTATION BETWEEN THE TWO STATES. AP ADDED THAT PRESIDENT CARTER'S POSITION ON PROLIFERATION HAD BEEN DESCRIBED BY USG SOURCE AS NOT ONLY MORAL, BUT ALSO ONE THAT HE HAD ARRIVED AT ONLY AFTER LONG STUDY. ARTICLE IN JB NOTED THAT CHANCELOER SCHMIDT HAS SAID HE WOULD HOLD DETAILED DISCUSSIONS WITH VICE PRESIDENT ABOUT NUCLEAR PROLIFERATION, AND THAT CHANCELOER HAS INDICATED FRG WILL ENTER CONVERSATION AWARE OF HAVING FULFILLED ALL ITS OBLIGATIONS WITH RESPECT TO NON-PROLIFERATION. CHANCELOER REPORTEDLY RECOGNIZED THAT "THEY WILL DEAL WITH NEW PROBLEMS THAT IN THE PAST APPEARED TO HAVE BEEN RESOLVED DEFINITELY." (COMMENT: IN THIS CONTEXT THOSE "NEW PROBLEMS" ARE INTERPRETED HERE AS RELATED TO FRG-GOB NUCLEAR ACCORD END COMMENT.)

3. IN CONTRAST TO JORNAL, JANUARY 24 FOLHA DE SAO PAULO HEADLINED THAT THE FRG HAS REJECTED U.S. PRESSURES, QUOTING FRG FOREIGN MINISTRY SPOKESMAN WILFRED BONSE IN TELEPHONE CONVERSATION WITH NEWSPAPER AS SAYING, "I CAN GUARANTEE THAT CHANCELOER HELMUT SCHMIDT AND VICE PRESIDENT WALTER MONDALE ARE NOT GOING TO DEAL WITH NUCLEAR ACCORD BETWEEN GERMANY AND BRAZIL. THE SUBJECT WAS NOT EVEN INCLUDED ON THE AGENDA."

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4. IN FURTHER DEMONSTRATIONS OF BRAZILIAN CONCERN APPEARING IN PRESS OVER WEEKEND, FOREIGN MINISTER MADE ADDITIONAL COMMENTS TO PRESS ABOUT PRESIDENT'S INAUGURAL ADDRESS AND COURSE OF USG-GOB FUTURE RELATIONS (REFTEL). SILVEIRA TOLD PRESS JANUARY 21 THAT CONTINUATION OF GOOD RELATIONS DEPENDS MORE ON THE AMERICANS THAN ON BRAZIL. FOREIGN MINISTER NOTED THAT NEXT CONSULTATION UNDER MOU WAS SCHEDULED FOR MARCH 1977 IN BRASILIA BUT THAT THERE WAS NO INDICATION THAT SECRETARY VANCE HAD FOCUSED UPON THE SUBJECT. SILVEIRA ALSO INDICATED HE DID NOT THINK U.S. ASSIGNMENT OF PRIORITY TO ITS RELATIONS WITH CANADA AND MEXICO AND PROBABLE EARLY MEETINGS BETWEEN PRESIDENT CARTER AND TRUDEAU AND LOPEZ PORTILLO MEANT A RADICAL CHANGE IN U.S. DIPLOMACY IN THE HEMISPHERE. HE CONCLUDED HOWEVER, THAT U.S. BILATERAL RELATIONS WITH BRAZIL "DEPENDS ON WHAT THEY (USG) DO."

5. ON MORE POSITIVE SIDE, FOREIGN MINISTER AGAIN (REFTEL) COMPLIMENTED PRESIDENT CARTER'S COMMENTS IN INAUGURAL ADDRESS

SAYING PRESIDENT HAD "CREATED A NEW CONSCIOUSNESS IN HIS OWN PEOPLE, IN THE NUCLEAR COUNTRIES AND GOVERNMENTS OF THE WORLD...THAT NUCLEAR DISARMAMENT MUST BE PURSUED WITH TENACITY. WE ARE ALSO IN FAVOR OF THIS. I REITERATE THAT ON THIS POINT, HE WILL HAVE ALL OUR SUPPORT."

6. ASKED ABOUT HUMAN RIGHTS, FOREIGN MINISTER ADDED NEW TWIST TO HIS POSITION THAT DEVELOPING COUNTRIES HAD OTHER PREOCCUPATIONS BESIDES HUMAN RIGHTS (REFTEL). SILVEIRA SAID NEW UNDERSTANDING OF HUMAN RIGHTS WILL BE A POSITIVE INFLUENCE ON NORTH-SOUTH DIALOGUE AND BE A POINT OF REFLECTION FOR DEVELOPED COUNTRIES. HUMAN RIGHTS, ACCORDING TO SILVEIRA, MUST ENCOMPASS ALL THE PRINCIPLES BASIC TO IMPROVING STANDARDS OF LIVING, NOT JUST LIMIT THE POLITICS OF REPRESSIVE REGIMES. THUS UNDERDEVELOPED COUNTRIES NEED ACCESS TO MODERN MEANS TO RAISE STANDARD OF LIVING IN THEIR COUNTRIES. FOREIGN MINISTER BELIEVED UNCLASSIFIED

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PRESIDENT CARTER PERCEIVED PROBLEM AND THOUGHT NEW PRESIDENT WOULD HAVE A POSITIVE EFFECT ON RELATIONSHIP BETWEEN DEVELOPED COUNTRIES AND LDCS.

7. INDICATIVE OF CONTINUING BRAZILIAN PRE-OCCUPATION WITH WASHINGTON'S VIEW OF FUTURE OF GOB-USG RELATIONS WAS SHORT ARTICLE WHICH APPEARED OVER WEEKEND IN POLITICAL MISCELLANY COLUMN IN JORNAL DE BRASILIA. ARTICLE CLAIMED THAT BRAZILIAN DIPLOMATS WERE WAITING EXPECTANTLY FOR SOME SIGN FROM PRESIDENT CARTER AS THE "FIRST STEP" TOWARD AN UNDERSTANDING." ARTICLE CONTINUED THAT SIGNAL COULD APPEAR THROUGH ONE OF FOUR MEDIUMS: (1) FROM ASST. SECRETARY OF STATE FOR ARA TO BRAZILIAN EMBASSY IN WASHINGTON, (2) FROM SECRETARY VANCE THROUGH AN EXCHANGE OF MESSAGES WITH FOREIGN MINISTER SILVEIRA OR THROUGH AN INITIAL CONTACT WITH AMBASSADOR PINHEIRO, (3) THROUGH AN EFFORT BY VICE PRESIDENT MONDALE TOWARD POLITICAL ACCOMODATION WITH BRAZIL IN CONNECTION WITH HIS MISSION TO THE FRG (4) THROUGH A MESSAGE OF GRATITUDE FROM PRESIDENT CARTER TO PRESIDENT GEISEL, IN REPLY TO THE LATTER'S CONGRATULATIONS ON HIS INAUGURAL. CRIMMINS

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